



September 10, 2018

VIA EMAIL

Charis Wilson, Ph.D.
NPS FOIA Officer
12795 W. Alameda Parkway
P.O. Box 25287
Denver, CO 80225
npsfoia@nps.gov

Re: Freedom of Information Act Request

Dear Dr. Wilson:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the Department of the Interior's (DOI) implementing regulations, 43 C.F.R. Part 2, American Oversight makes the following request for records from the National Park Service (NPS).

In 2012, Dwight Hammond Jr. and Steven Hammond were both convicted of committing arson on federal land to conceal evidence of illegal hunting.¹ Their sentencing drew the anger of anti-government extremists and ultimately led to the armed occupation of the Malheur National Wildlife Refuge by Ammon Bundy and associated private militia members. On July 10, 2018, President Trump issued full pardons to Dwight and Steven Hammond, reportedly with the support of Secretary Zinke, oil products tycoon Forrest Lucas, and various anti-government activists and organizations.² American Oversight submits this request in order to shed light on the circumstances surrounding those pardons.

Requested Records

American Oversight requests that your agency produce the following within twenty business days:

1. All records reflecting communications (including emails, email attachments, text messages, messages on messaging platforms (such as Slack, GChat or Google Hangouts, Lync, Skype, Facebook Messenger, Twitter direct messages, or WhatsApp), telephone call logs, calendar entries/invitations, meeting notices, meeting agendas, informational material, talking points, any handwritten or electronic notes taken during any oral communications, summaries of

¹ Eileen Sullivan & Julie Turkewitz, *Trump Pardons Oregon Ranchers Whose Case Inspired Wildlife Refuge Takeover*, N.Y. TIMES, July 10, 2018,

<https://www.nytimes.com/2018/07/10/us/politics/trump-pardon-hammond-oregon.html>.

² *Id.*; Julie Turkewitz, *How a Tycoon and Pence Friend Helped 2 Ranchers Get Pardons*, N.Y. TIMES, July 12, 2018, <https://www.nytimes.com/2018/07/12/us/forrest-lucas-mike-pence-hammond-pardons.html>.



any oral communications, or other materials) between NPS political appointees* and any of the following individuals or organizations (including those copied or blind copied on such communications):

- a. Forrest Lucas
- b. Glen Klippenstein
- c. Thomas Fredrickson
- d. Dale Ludwig
- e. Eric Whitley
- f. Dave Duquette
- g. Trent Loos
- h. Protect the Harvest (including any email sent to or from an address ending with @protecttheharvest.com)
- i. Protect the Harvest Action Fund (including any email sent to or from an address ending with @protecttheharvest.com)
- j. ESX Entertainment (including any email sent to or from an address ending with @esxproductions.com or @thedoglovermovie.com)
- k. Lucas Oil Products (including any email sent to or from an address ending with @lucasoil.com)
- l. National Federal Lands Conference (including any email sent to or from an address ending with @rangerights.com)
- m. Kathy Smith
- n. Dwight Hammond
- o. Steven Hammond
- p. Ammon Bundy
- q. Ryan Bundy
- r. Cliven Bundy
- s. Ryan Payne
- t. Brandon Curtiss
- u. Michele Fiore

*“Political appointee” should be understood as any person who is a Presidential Appointee with Senate Confirmation (PAS), a Presidential Appointee (PA), a Non-career SES, any Schedule C employees, or any persons hired under Temporary Non-career SES Appointments, Limited Term SES Appointments, or Temporary Transitional Schedule C Appointments.

Please provide all responsive records from January 20, 2017, through the date of the search.

2. All records reflecting communications (including emails, email attachments, text messages, messages on messaging platforms (such as Slack, GChat or Google Hangouts, Lync, Skype, Facebook Messenger, Twitter direct messages, or WhatsApp), telephone call logs, calendar entries/invitations, meeting notices, meeting agendas, informational material, , talking points, any handwritten or electronic notes taken during any oral communications,

summaries of any oral communications, or other materials) of NPS political appointees with any individual or organization outside of DOI containing any of the following terms:

- a. Bundy
- b. Hammond
- c. “Forrest Lucas”
- d. “Protect the Harvest”
- e. PTH
- f. Malheur
- g. Harney
- h. Finicum
- i. “3 percent”
- j. “three percent”
- k. Militia
- l. “Constitutional sheriff”
- m. “Oath Keeper”
- n. Oathkeeper
- o. “Range Rights”

*“Political appointee” should be understood as any person who is a Presidential Appointee with Senate Confirmation (PAS), a Presidential Appointee (PA), a Non-career SES, any Schedule C employees, or any persons hired under Temporary Non-career SES Appointments, Limited Term SES Appointments, or Temporary Transitional Schedule C Appointments.

Please provide all responsive records from January 20, 2017, through the date of the search.

In addition to the records requested above, American Oversight also requests records describing the processing of this request, including records sufficient to identify search terms used and locations and custodians searched and any tracking sheets used to track the processing of this request. If your agency uses FOIA questionnaires or certifications completed by individual custodians or components to determine whether they possess responsive materials or to describe how they conducted searches, we also request any such records prepared in connection with the processing of this request.

American Oversight seeks all responsive records regardless of format, medium, or physical characteristics. In conducting your search, please understand the terms “record,” “document,” and “information” in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages and transcripts, notes, or minutes of any meetings, telephone conversations or discussions. Our request includes any attachments to these records. **No category of material should be omitted from search, collection, and production.**

Please search all records regarding agency business. **You may not exclude searches of files or emails in the personal custody of your officials, such as personal email accounts.** Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.³ **It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, through negligence or willfulness, failed to meet their obligations.**⁴

In addition, please note that in conducting a “reasonable search” as required by law, you must employ the most up-to-date technologies and tools available, in addition to searches by individual custodians likely to have responsive information. Recent technology may have rendered your agency’s prior FOIA practices unreasonable. **In light of the government-wide requirements to manage information electronically by the end of 2016, it is no longer reasonable to rely exclusively on custodian-driven searches.**⁵ Furthermore, agencies that have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies, **now maintain emails in a form that is reasonably likely to be more complete than individual custodians’ files.** For example, a custodian may have deleted a responsive email from his or her email program, but your agency’s archiving tools would capture that email under Capstone. Accordingly, American Oversight insists that your agency use the most up-to-date technologies to search for responsive information and take steps to ensure that the most complete repositories of information are searched. American Oversight is available to work with you to craft appropriate search terms. **However, custodian searches are still required; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.**

Under the FOIA Improvement Act of 2016, agencies must adopt a presumption of disclosure, withholding information “only if . . . disclosure would harm an interest protected by an exemption”

³ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

⁴ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016) (“The Government argues that because the agency had a policy requiring [the official] to forward all of his emails from his [personal] account to his business email, the [personal] account only contains duplicate agency records at best. Therefore, the Government claims that any hypothetical deletion of the [personal account] emails would still leave a copy of those records intact in [the official’s] work email. However, policies are rarely followed to perfection by anyone. At this stage of the case, the Court cannot assume that each and every work related email in the [personal] account was duplicated in [the official’s] work email account.” (citations omitted)).

⁵ Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

or “disclosure is prohibited by law.”⁶ If it is your position that any portion of the requested records is exempt from disclosure, American Oversight requests that you provide an index of those documents as required under *Vaughn v. Rosen*, 484 F.2d 820 (D.C. Cir. 1973), *cert. denied*, 415 U.S. 977 (1974). As you are aware, a *Vaughn* index must describe each document claimed as exempt with sufficient specificity “to permit a reasoned judgment as to whether the material is actually exempt under FOIA.”⁷ Moreover, the *Vaughn* index “must describe *each* document or portion thereof withheld, and for *each* withholding it must discuss the consequences of disclosing the sought-after information.”⁸ Further, “the withholding agency must supply ‘a relatively detailed justification, specifically identifying the reasons why a particular exemption is relevant and correlating those claims with the particular part of a withheld document to which they apply.’”⁹

In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If it is your position that a document contains non-exempt segments, but that those non-exempt segments are so dispersed throughout the document as to make segregation impossible, please state what portion of the document is non-exempt, and how the material is dispersed throughout the document.¹⁰ Claims of nonsegregability must be made with the same degree of detail as required for claims of exemptions in a *Vaughn* index. If a request is denied in whole, please state specifically that it is not reasonable to segregate portions of the record for release.

You should institute a preservation hold on information responsive to this request. American Oversight intends to pursue all legal avenues to enforce its right of access under FOIA, including litigation if necessary. Accordingly, you are on notice that litigation is reasonably foreseeable.

To ensure that this request is properly construed, that searches are conducted in an adequate but efficient manner, and that extraneous costs are not incurred, American Oversight welcomes an opportunity to discuss its request with you before you undertake a search or incur search or duplication costs. By working together at the outset, we can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in electronic format by email or in PDF or TIF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

⁶ FOIA Improvement Act of 2016 § 2 (Pub. L. No. 114-185).

⁷ *Founding Church of Scientology v. Bell*, 603 F.2d 945, 949 (D.C. Cir. 1979).

⁸ *King v. U.S. Dep’t of Justice*, 830 F.2d 210, 223–24 (D.C. Cir. 1987) (emphases in original).

⁹ *Id.* at 224 (citing *Mead Data Central, Inc. v. U.S. Dep’t of the Air Force*, 566 F.2d 242, 251 (D.C. Cir. 1977)).

¹⁰ *Mead Data Central*, 566 F.2d at 261.

Fee Waiver Request

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and 43 CFR § 2.45(a), American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to public understanding of those operations in a significant way.¹¹ Moreover, the request is primarily and fundamentally for non-commercial purposes.¹²

American Oversight requests a waiver of fees because disclosure of the requested information is “in the public interest because it is likely to contribute significantly to public understanding” of the operations or activities of the federal government.¹³ Federal pardons are government activities, and the public has a strong interest in their impartiality and integrity. The public has a right to information clarifying the extent to which the Hammonds’ pardons were influenced by unusual or inappropriate conduct or considerations. Disclosure of the requested records will be “meaningfully informative” about NPS’s communications with outside groups regarding the Hammond pardons and shed light on whether the pardons were politically motivated. Moreover, the substantial news coverage surrounding the pardons underscores the public’s interest and investment in this subject,¹⁴ and, as described in more detail below, American Oversight “will disseminate the information to a reasonably broad audience of persons” through its social media accounts and its website.¹⁵

American Oversight’s request is also primarily and fundamentally for non-commercial purposes.¹⁶ As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight’s financial interest. American Oversight’s mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.¹⁷ American Oversight has demonstrated its commitment to the public disclosure of documents and

¹¹ 43 C.F.R. § 2.45(a)(1).

¹² 43 C.F.R. § 2.45(a)(2).

¹³ 43 C.F.R. § 2.48(a)(1)-(4).

¹⁴ See *supra* note 2; see also, e.g., Raúl M. Grijalva, *With Hammond Pardons, Did Donald Trump Write a Blank Check to Anti-Government Extremists?*, USA TODAY (July 18, 2018, 3:15 AM), <https://www.usatoday.com/story/opinion/2018/07/18/hammond-pardon-blank-check-anti-government-extremists-column/787682002/>; Bill Chappell, *Trump Pardons Ranchers Dwight and Steven Hammond over 2012 Arson Conviction*, NPR (July 10, 2018, 10:51 AM), <https://www.npr.org/2018/07/10/627653866/president-trump-pardons-ranchers-dwight-and-steven-hammond-over-arson>.

¹⁵ 43 C.F.R. § 2.48(a)(2)(iii)-(v).

¹⁶ 43 C.F.R. § 2.48(b).

¹⁷ American Oversight currently has approximately 11,900 page likes on Facebook and 45,100 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight> (last visited Sept. 10, 2018); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited Sept. 10, 2018).

creation of editorial content. For example, after receiving records regarding an ethics waiver received by a senior DOJ attorney, American Oversight promptly posted the records to its website¹⁸ and published an analysis of what the records reflected about DOJ's process for ethics waivers.¹⁹ As an additional example, American Oversight has a project called "Audit the Wall," where the organization is gathering and analyzing information and commenting on public releases of information related to the administration's proposed construction of a barrier along the U.S.-Mexico border.²⁰

Accordingly, American Oversight qualifies for a fee waiver.

Conclusion

We share a common mission to promote transparency in government. American Oversight looks forward to working with NPS on this request. If you do not understand any part of this request, have any questions, or foresee any problems in fully releasing the requested records, please contact Hart Wood at foia@americanoversight.org or (202) 897-3918. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,



Austin R. Evers
Executive Director
American Oversight

¹⁸ *DOJ Civil Division Response Noel Francisco Compliance*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>.

¹⁹ *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

²⁰ *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>.