



December 7, 2018

**VIA ELECTRONIC MAIL**

Catrina Pavlik-Keenan  
Freedom of Information Act Office  
U.S. Immigration & Customs Enforcement  
500 12th Street SW, Stop 5009  
Washington, DC 20536-5009  
[ice-foia@dhs.gov](mailto:ice-foia@dhs.gov)

**Re: Freedom of Information Act Request**

Ms. Pavlik-Kennan:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of the Department of Homeland Security (DHS), 6 C.F.R. Part 5, American Oversight makes the following request for records.

On October 29, 2018, President Trump stated that he plans to sign an executive order eliminating birthright citizenship.<sup>1</sup> During the interview, the president said that he had been advised that either an act of Congress or an executive order could be effective vehicles, but that he had already spoken to counsel and an executive order was “in the process” and “it’ll happen.”<sup>2</sup> The legal position espoused by the president is not consistent with the prevailing legal consensus that the 14th Amendment guarantees citizenship to any person born in the United States.<sup>3</sup>

In his previous role at the Center for Immigration Studies, Jon Feere, senior advisor at U.S. Immigration & Customs Enforcement (ICE), wrote extensively on the topic of birthright citizenship, emphasizing that:

Because the legislative history is not decisive and there is no Supreme Court precedent, serious legal scholars and eminent jurists have argued that Congress should use its inherent authority to define the scope of birthright citizenship. Congress can use the hearing process to promote a calm, informed, and serious discussion on the wisdom

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<sup>1</sup> Jonathan Swan & Stef W. Kight, *Exclusive: Trump Targeting Birthright Citizenship with Executive Order*, AXIOS (Oct. 30, 2018), <https://www.axios.com/trump-birthright-citizenship-executive-order-0cf4285a-16c6-48f2-a933-bd71fd72ea82.html>.

<sup>2</sup> *Id.*

<sup>3</sup> Adam Liptak, *Trump’s Birthright Citizenship Proposal Is at Odds with Legal Consensus*, N.Y. TIMES, Oct. 30, 2018, <https://www.nytimes.com/2018/10/30/us/politics/birthright-citizenship-executive-order-trump.html>.



and legality of granting automatic U.S. citizenship to the children of “birth tourists,” illegal aliens, and other categories of foreign visitors who are taking advantage of a clause in the 14th Amendment that was primarily aimed at helping an entirely different class of persons.<sup>4</sup>

American Oversight seeks records to shed light on whether and to what extent Mr. Feere is working on the topic of birthright citizenship in his role at ICE, including whether he is leveraging outside contacts at anti-immigration organizations in order to shape U.S. government policy and reinterpret the amendment ratified in 1868 or if this is, in fact, a political stunt as some have speculated.<sup>5</sup>

### Requested Records

American Oversight requests that ICE produce the following records within twenty business days:

1. All email communications (including email messages, attachments, and calendar entries or invitations) sent by Jon Feere, Senior Advisor, including any of the following search terms:
  - a. birthright
  - b. “birth tourism”
  - c. “birth tourist”
  - d. “anchor baby”
  - e. “anchor babies”
  - f. “citizenship clause”
  - g. “14th amendment”
  - h. “fourteenth amendment”
  - i. “8 U.S.C. § 1401”
  - j. “at birth”

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<sup>4</sup> Jon Feere, *Birthright Citizenship in the United States*, CENTER FOR IMMIGRATION STUDIES (2010), <https://cis.org/Report/Birthright-Citizenship-United-States>.

<sup>5</sup> *Id.*; Greg Sargent, *Don’t Fall for Trump’s Desperate, Race-Baiting Birthright Citizenship Stunt*, WASH. POST (Oct. 30, 2018, 10:05 AM), [https://www.washingtonpost.com/blogs/plum-line/wp/2018/10/30/dont-fall-for-trumps-desperate-race-baiting-birthright-citizenship-stunt/?utm\\_term=.be7deadc064a](https://www.washingtonpost.com/blogs/plum-line/wp/2018/10/30/dont-fall-for-trumps-desperate-race-baiting-birthright-citizenship-stunt/?utm_term=.be7deadc064a); Steve Benen, *Trump’s Birthright Citizenship Plan Is a Stunt, but It’s Not Meaningless*, MSNBC (Oct. 30, 2018, 9:20 AM), <http://www.msnbc.com/rachel-maddow-show/trumps-birthright-citizenship-plan-stunt-its-not-meaningless>; Andrew Sheeler, *‘Obvious Stunt’ or Taking on ‘Absurd Policy:’ Internet Explodes on Trump Comment*, SACRAMENTO BEE (Oct. 30, 2018, 11:02 AM), <https://www.sacbee.com/news/politics-government/capitol-alert/article220841705.html>; Kevin Drum, *Will the Media Fall for Trump’s 14th Amendment Stunt?*, MOTHERJONES (Oct. 30, 2018, 11:15 AM), <https://www.motherjones.com/kevin-drum/2018/10/will-the-media-fall-for-trumps-14th-amendment-stunt/>; Alex Leary, *Trump Seeks to Curb Birthright Citizenship, Escalating Immigration Debate*, WALL ST. J. (Oct. 30, 2018, 3:26 PM), <https://www.wsj.com/articles/trump-plans-executive-order-to-end-birthright-citizenship-in-u-s-1540901506>.

- k. parentage
- l. “physically present”
- m. “subject to the jurisdiction thereof”
- n. “outlying possession”
- o. “outlying possessions”
- p. “unknown parentage”

Please provide all responsive records from January 20, 2017, through the date the search is conducted.

American Oversight seeks all responsive records regardless of format, medium, or physical characteristics. In conducting your search, please understand the terms “record,” “document,” and “information” in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages and transcripts, notes, or minutes of any meetings, telephone conversations or discussions. Our request includes any attachments to these records. **No category of material should be omitted from search, collection, and production.**

Please search all records regarding agency business. **You may not exclude searches of files or emails in the personal custody of your officials, such as personal email accounts.** Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.<sup>6</sup> **It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, through negligence or willfulness, failed to meet their obligations.**<sup>7</sup>

In addition, please note that in conducting a “reasonable search” as required by law, you must employ the most up-to-date technologies and tools available, in addition to searches by individual custodians likely to have responsive information. Recent technology may have rendered ICE’s prior FOIA practices unreasonable. **In light of the government-wide requirements to manage**

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<sup>6</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

<sup>7</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016) (“The Government argues that because the agency had a policy requiring [the official] to forward all of his emails from his [personal] account to his business email, the [personal] account only contains duplicate agency records at best. Therefore, the Government claims that any hypothetical deletion of the [personal account] emails would still leave a copy of those records intact in [the official’s] work email. However, policies are rarely followed to perfection by anyone. At this stage of the case, the Court cannot assume that each and every work-related email in the [personal] account was duplicated in [the official’s] work email account.” (citations omitted)).

information electronically by the end of 2016, it is no longer reasonable to rely exclusively on custodian-driven searches.<sup>8</sup> Furthermore, agencies that have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies, now maintain emails in a form that is reasonably likely to be more complete than individual custodians' files. For example, a custodian may have deleted a responsive email from his or her email program, but ICE's archiving tools would capture that email under Capstone. Accordingly, American Oversight insists that ICE use the most up-to-date technologies to search for responsive information and take steps to ensure that the most complete repositories of information are searched. American Oversight is available to work with you to craft appropriate search terms. **However, custodian searches are still required; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.**

Under the FOIA Improvement Act of 2016, agencies must adopt a presumption of disclosure, withholding information "only if . . . disclosure would harm an interest protected by an exemption" or "disclosure is prohibited by law."<sup>9</sup> If it is your position that any portion of the requested records is exempt from disclosure, American Oversight requests that you provide an index of those documents as required under *Vaughn v. Rosen*, 484 F.2d 820 (D.C. Cir. 1973), *cert. denied*, 415 U.S. 977 (1974). As you are aware, a *Vaughn* index must describe each document claimed as exempt with sufficient specificity "to permit a reasoned judgment as to whether the material is actually exempt under FOIA."<sup>10</sup> Moreover, the *Vaughn* index "must describe *each* document or portion thereof withheld, and for *each* withholding it must discuss the consequences of disclosing the sought-after information."<sup>11</sup> Further, "the withholding agency must supply 'a relatively detailed justification, specifically identifying the reasons why a particular exemption is relevant and correlating those claims with the particular part of a withheld document to which they apply.'"<sup>12</sup>

In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If it is your position that a document contains non-exempt segments, but that those non-exempt segments are so dispersed throughout the document as to make segregation impossible, please state what portion of the document is non-exempt, and how the material is dispersed throughout the document.<sup>13</sup> Claims of nonsegregability must be made with the same degree of detail as required

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<sup>8</sup> Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, "Managing Government Records Directive," M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

<sup>9</sup> FOIA Improvement Act of 2016 § 2 (Pub. L. No. 114-185).

<sup>10</sup> *Founding Church of Scientology v. Bell*, 603 F.2d 945, 949 (D.C. Cir. 1979).

<sup>11</sup> *King v. U.S. Dep't of Justice*, 830 F.2d 210, 223-24 (D.C. Cir. 1987) (emphases in original).

<sup>12</sup> *Id.* at 224 (citing *Mead Data Central, Inc. v. U.S. Dep't of the Air Force*, 566 F.2d 242, 251 (D.C. Cir. 1977)).

<sup>13</sup> *Mead Data Central*, 566 F.2d at 261.

for claims of exemptions in a *Vaughn* index. If a request is denied in whole, please state specifically that it is not reasonable to segregate portions of the record for release.

**You should institute a preservation hold on information responsive to this request.** American Oversight intends to pursue all legal avenues to enforce its right of access under FOIA, including litigation if necessary. Accordingly, you are on notice that litigation is reasonably foreseeable.

To ensure that this request is properly construed, that searches are conducted in an adequate but efficient manner, and that extraneous costs are not incurred, American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight hopes to decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in electronic format by email or in PDF or TIF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

### **Fee Waiver Request**

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and DHS's implementing regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to public understanding of those operations. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is in the public interest because it is likely to contribute significantly to public understanding of activities of the government. The requested records are related to the operations or activities of the government because they concern what actions senior ICE officials are taking regarding the subject of birthright citizenship and whether and to what extent outside stakeholders are influencing those action and positions. The American people have a right to understand the drivers of these policies. As described below, American Oversight has the intention and ability to disseminate the records it receives to a broad audience, allowing for greater transparency into government policy-making.

This request is primarily and fundamentally not for commercial purposes, but rather the primary interest is in public disclosure of responsive records. As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media

platforms, such as Facebook and Twitter.<sup>14</sup> American Oversight has demonstrated its commitment to the public disclosure of documents and creation of editorial content. For example, after receiving records regarding an ethics waiver received by a senior DOJ attorney,<sup>15</sup> American Oversight promptly posted the records to its website and published an analysis of what the records reflected about DOJ's process for ethics waivers.<sup>16</sup> As another example, American Oversight has a project called "Audit the Wall," where the organization is gathering and analyzing information and commenting on public releases of information related to the administration's proposed construction of a barrier along the U.S.-Mexico border.<sup>17</sup>

Accordingly, American Oversight qualifies for a fee waiver.

### Conclusion

We share a common mission to promote transparency in government. American Oversight looks forward to working with ICE on this request. If you do not understand any part of this request, have any questions, or foresee any problems in fully releasing the requested records, please contact Cerissa Cafasso at [foia@americanoversight.org](mailto:foia@americanoversight.org) or 202.869.5244. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,



Austin R. Evers  
Executive Director  
American Oversight

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<sup>14</sup> American Oversight currently has approximately 12,100 page likes on Facebook and 49,500 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited Dec. 7, 2018); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited Dec. 7, 2018).

<sup>15</sup> *DOJ Civil Division Response Noel Francisco Compliance*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>.

<sup>16</sup> *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

<sup>17</sup> *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>.