



August 15, 2019

VIA EMAIL

Michael Bell
Office of the Secretary
U.S. Department of Transportation
1200 New Jersey Avenue SE
W94-122
Washington, DC 20590
ost.foia@dot.gov

Madeline Van Nostrand
PHMSA FOIA Officer, PHC-30
Office of Chief Counsel
East Building, 2nd Floor, E26-105
1200 New Jersey Avenue, SE
Washington, DC 20590
PHMSA.FOIA@dot.gov

Re: Freedom of Information Act Request

Dear FOIA Officers:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of the Department of Transportation (DOT), 49 C.F.R. Part 7, American Oversight makes the following request for records.

In June 2019, the U.S. Pipeline and Hazardous Materials Safety Administration (PHMSA) announced that Energy Transport Solutions LLC applied for a special permit to transport “Methane, Refrigerated Liquid,” commonly known as liquefied natural gas (LNG), in unit trains up to 100 cars long.¹ This follows an executive order from President Trump earlier this year directing PHMSA to propose a rule, within 100 days, allowing LNG to be moved in rail tank cars.²

The House Committee on Transportation and Infrastructure and several environmental groups have expressed concern that moving such high quantities of dangerous liquid at high speeds through densely populated areas could prove dangerous.³ On June 24, the

¹ Hazardous Materials Safety: Notice of Availability of the Draft Environmental Assessment for a Special Permit Request for Liquefied Natural Gas by Rail, 84 Fed. Reg. 26507 (June 6, 2019),

<https://www.federalregister.gov/documents/2019/06/06/2019-11882/hazardous-materials-safety-notice-of-availability-of-the-draft-environmental-assessment-for-a>.

² Promoting Energy Infrastructure and Economic Growth, 84 Fed. Reg. 15495 (Apr. 15, 2019), <https://www.federalregister.gov/documents/2019/04/15/2019-07656/promoting-energy-infrastructure-and-economic-growth>.

³ Press Release, *House Passes Rep. DeFazio Amendment to Stop Trump Administration from Fast-Tracking Authorization to Move LNG by Rail Tank Car*, U.S. HOUSE OF REP. COMMITTEE ON TRANSPORTATION & INFRASTRUCTURE, June 24, 2019,



committee passed an amendment to an appropriations bill that would block the permit and prohibit LNG rail car transport in general.⁴

American Oversight seeks records to shed light on whether and to what extent groups involved with this permit have influenced the Department of Transportation (DOT) and PHMSA.

Requested Records

American Oversight requests that DOT produce the following records within twenty business days:

All email communications (including email messages, email attachments, calendar invitations, and calendar invitation attachments) between (1) any of the DOT or PHMSA officials specified below and (2) any of the external individuals and entities specified below:

DOT Officials:

- i. Secretary Elaine Chao, and anyone communicating on behalf of the Secretary, such as an executive or special assistant, or scheduler;
- ii. Chief of Staff Todd Inman, and anyone communicating on behalf of the Chief of Staff, such as an executive or special assistant, or scheduler;
- iii. Deputy Chief of Staff Matt Sturges;
- iv. Former Deputy Secretary Jeffrey Rosen, and anyone communicating on behalf of the Former Deputy Secretary, such as a chief of staff, executive or special assistant, or scheduler;
- v. Acting Under Secretary for Policy Joel Szabat, and anyone communicating on behalf of the Acting Under Secretary such as a chief of staff, executive or special assistant, or scheduler;
- vi. White House Liaison Doug Simon.

PHMSA:

- i. Administrator Howard "Skip" Elliott and anyone communicating on behalf of the Administrator, such as a chief of staff, executive or special assistant, or scheduler;
- ii. Deputy Administrator Drue Pearce and anyone communicating on behalf of the Deputy Administrator, such as an executive or special assistant, or scheduler;

<https://transportation.house.gov/news/press-releases/house-passes-rep-defazio-amendment-to-stop-trump-administration-from-fast-tracking-authorization-to-move-lng-by-rail-tank-car>.

⁴ *Id.*

- iii. Executive Director Howard "Mac" McMillan and anyone communicating on behalf of the Executive Director, such as a chief of staff, executive or special assistant, or scheduler;
- iv. Associate Administrator of Hazardous Materials Safety William S. Schoonover and anyone communicating on behalf of the Executive Director, such as an executive or special assistant, or scheduler;
- v. Director of Governmental, International and Public Affairs Bobby Fraser and anyone communicating on behalf of the Deputy Administrator, such as an executive or special assistant, or scheduler.

External individuals and entities:

- i. Anyone with an email address ending in @newfortressenergy.com;
- ii. Anyone with an email address ending in @fortress.com;
- iii. Anyone communicating on behalf of Energy Transport Solutions (ETS);
- iv. Rusty Roberts, including but not limited to Rusty.Roberts@feci.com.

Please provide all responsive records from June 1, 2017 through the date the search is conducted.

Fee Waiver Request

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and your agency's regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is "in the public interest because it is likely to contribute significantly to public understanding of operations or activities of the government."⁵ The public has a significant interest in the Energy Transport Solutions permit, which, if granted, could jeopardize the safety of thousands of Floridians.⁶ Records with the potential to shed light on this matter would contribute significantly to public understanding of operations of the federal government, including whether or to what extent these interested parties have attempted to exert influence over federal decisionmaking. American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public's understanding of the government's activities would be enhanced through American Oversight's analysis and publication of these records.

⁵ 5 U.S.C. § 552(a)(4)(A)(iii).

⁶ John Gallagher, *U.S. House Votes to Block Rail Tank Cars of LNG*, FREIGHT WAVES, June 25, 2019, <https://www.freightwaves.com/news/us-house-votes-to-block-rail-tank-cars-of-lng>.

This request is primarily and fundamentally for non-commercial purposes.⁷ As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.⁸

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through numerous substantive analyses posted to its website.⁹ Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department's process for issuing such waivers;¹⁰ posting records received as part of American Oversight's "Audit the Wall" project to gather and analyze information related to the administration's proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;¹¹ posting records regarding potential self-dealing at the Department of Housing & Urban Development and related analysis;¹² posting records and analysis relating to the

⁷ See 5 U.S.C. § 552(a)(4)(A)(iii).

⁸ American Oversight currently has approximately 12,200 page likes on Facebook and 54,200 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited Aug. 14, 2019); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited Aug. 14, 2019).

⁹ News, AMERICAN OVERSIGHT, <https://www.americanoversight.org/blog>.

¹⁰ DOJ Records Relating to Solicitor General Noel Francisco's Recusal, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

¹¹ See generally *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>; see, e.g., *Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

¹² *Documents Reveal Ben Carson Jr.'s Attempts to Use His Influence at HUD to Help His Business*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/documents-reveal-ben-carson-jr-s-attempts-to-use-his-influence-at-hud-to-help-his-business>.

federal government's efforts to sell nuclear technology to Saudi Arabia;¹³ posting records and analysis regarding the Department of Justice's decision in response to demands from Congress to direct a U.S. Attorney to undertake a wide-ranging review and make recommendations regarding criminal investigations relating to the President's political opponents and allegations of misconduct by the Department of Justice itself and the Federal Bureau of Investigation.¹⁴

Accordingly, American Oversight qualifies for a fee waiver.

Guidance Regarding the Search & Processing of Requested Records

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.
- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.¹⁵ It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.¹⁶
- Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide

¹³ *Investigating the Trump Administration's Efforts to Sell Nuclear Technology to Saudi Arabia*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigating-the-trump-administrations-efforts-to-sell-nuclear-technology-to-saudi-arabia>.

¹⁴ *Sessions' Letter Shows DOJ Acted On Trump's Authoritarian Demand to Investigate Clinton*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/sessions-letter>.

¹⁵ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

¹⁶ See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016).

requirements to manage agency information electronically,¹⁷ and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency's archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.

- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.
- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of

¹⁷ Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Hart Wood at foia@americanoversight.org or 202.873.1743. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,

A handwritten signature in blue ink, reading "Austin R. Evers". The signature is fluid and cursive, with a long horizontal flourish extending to the left.

Austin R. Evers
Executive Director
American Oversight