



February 25, 2020

**VIA EMAIL**

Michael Marquis  
Freedom of Information Officer  
Department of Health and Human Services  
Hubert H. Humphrey Building, Room 729H  
200 Independence Avenue SW  
Washington, DC 20201  
[FOIARequest@hhs.gov](mailto:FOIARequest@hhs.gov)

**Re: Freedom of Information Act Request**

Dear FOIA Officer:

Pursuant to the Freedom of Information Act (FOIA), 5 U.S.C. § 552, and the implementing regulations of your agency, American Oversight makes the following request for records.

**Requested Records**

American Oversight requests that the U.S. Department of Health and Human Services (HHS) produce the following records within twenty business days:

1. All records reflecting the content of a meeting between (a) Shannon Royce, Director, Center for Faith and Opportunity Initiatives, and (b) employees or representatives of Sedera Health, among others, on or around December 6, 2017,<sup>1</sup> including any calendar entries, emails and other written communications about the meeting, agendas, lists of meeting attendees, minutes, summaries, handwritten notes, talking points, transcripts, or materials displayed or exchanged during the meeting.

American Oversight believes that HHS is in the best position to identify the custodians of responsive records. However, we request that HHS search, at a minimum, records maintained by:

- i. Shannon Royce, Director, Center for Faith and Opportunity Initiatives
- ii. Jennifer Snow, Policy Advisor, Office of Intergovernmental and External Affairs
- iii. Heidi Christensen, Public Affairs Specialist, Center for Faith and Opportunity Initiatives

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<sup>1</sup> See Ex. A.



- iv. Ben O'Dell, Program Specialist, Center for Faith and Opportunity Initiatives
- v. Catherine Snow, Communications, Center for Faith and Opportunity Initiatives

Please produce all responsive records from November 1, 2017, through December 31, 2017.

2. All records reflecting the content of a call between (a) Shannon Royce, Director, Center for Faith and Opportunity Initiatives, and (b) Stephen Casey, General Counsel, Sedera Health, on or around December 15, 2017,<sup>2</sup> including any calendar entries, emails and other written communications about the meeting, agendas, lists of meeting attendees, minutes, summaries, handwritten notes, talking points, transcripts, or materials displayed or exchanged during the meeting.

Please produce all responsive records from November 1, 2017, through December 31, 2017.

3. All records reflecting the content of any other calls or meetings (including any calendar entries, emails and other written communications about the meeting, agendas, lists of meeting attendees, minutes, summaries, handwritten notes, talking points, transcripts, or materials displayed or exchanged during the meeting) between (a) Shannon Royce, Director, Center for Faith and Opportunity Initiatives, and (b) and any employees or representatives of Sedera Health, including Stephen Casey, Jamie Lagarde, and Jenny Aghamalian.

Please produce all responsive records from May 14, 2017, through the date of the search.

### **Fee Waiver Request**

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and your agency's regulations, American Oversight requests a waiver of fees associated with processing this request for records. The subject of this request concerns the operations of the federal government, and the disclosures will likely contribute to a better understanding of relevant government procedures by the general public in a significant way. Moreover, the request is primarily and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested information is "in the public interest because it is likely to contribute significantly to public understanding of operations or activities of the government."<sup>3</sup> The public has a significant interest in external influences on agency actions. Records with the potential to

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<sup>2</sup> See Ex. B.

<sup>3</sup> 5 U.S.C. § 552(a)(4)(A)(iii).

shed light on this issue would contribute significantly to public understanding of operations of the federal government, including whether and to what extent health care sharing ministries have sought to change federal policy decisions or enforcement efforts. American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public's understanding of the government's activities would be enhanced through American Oversight's analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.<sup>4</sup> As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight's financial interest. American Oversight's mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.<sup>5</sup>

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through numerous substantive analyses posted to its website.<sup>6</sup> Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department's process for issuing such waivers;<sup>7</sup> posting records received as part of American Oversight's "Audit the Wall" project to gather and analyze information related to the administration's proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records reveal;<sup>8</sup> posting

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<sup>4</sup> See 5 U.S.C. § 552(a)(4)(A)(iii).

<sup>5</sup> American Oversight currently has approximately 15,500 page likes on Facebook and 101,800 followers on Twitter. American Oversight, FACEBOOK, <https://www.facebook.com/weareoversight/> (last visited Feb. 18, 2020); American Oversight (@weareoversight), TWITTER, <https://twitter.com/weareoversight> (last visited Feb. 18, 2020).

<sup>6</sup> News, AMERICAN OVERSIGHT, <https://www.americanoversight.org/blog>.

<sup>7</sup> DOJ Records Relating to Solicitor General Noel Francisco's Recusal, AMERICAN OVERSIGHT, <https://www.americanoversight.org/document/doj-civil-division-response-noel-francisco-compliance>; *Francisco & the Travel Ban: What We Learned from the DOJ Documents*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/francisco-the-travel-ban-what-we-learned-from-the-doj-documents>.

<sup>8</sup> See generally *Audit the Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigation/audit-the-wall>; see, e.g., *Border Wall Investigation Report: No Plans, No Funding, No Timeline, No Wall*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/border-wall-investigation-report-no-plans-no-funding-no-timeline-no-wall>.

records regarding potential self-dealing at the Department of Housing & Urban Development and related analysis;<sup>9</sup> posting records and analysis relating to the federal government's efforts to sell nuclear technology to Saudi Arabia;<sup>10</sup> and posting records and analysis regarding the Department of Justice's decision in response to demands from Congress to direct a U.S. Attorney to undertake a wide-ranging review and make recommendations regarding criminal investigations relating to the President's political opponents and allegations of misconduct by the Department of Justice itself and the Federal Bureau of Investigation.<sup>11</sup>

Accordingly, American Oversight qualifies for a fee waiver.

### **Guidance Regarding the Search & Processing of Requested Records**

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Please search all locations and systems likely to have responsive records, regardless of format, medium, or physical characteristics. For instance, if the request seeks “communications,” please search all locations likely to contain communications, including relevant hard-copy files, correspondence files, appropriate locations on hard drives and shared drives, emails, text messages or other direct messaging systems (such as iMessage, WhatsApp, Signal, or Twitter direct messages), voicemail messages, instant messaging systems such as Lync or ICQ, and shared messages systems such as Slack.
- In conducting your search, please understand the terms “record,” “document,” and “information” in their broadest sense, to include any written, typed, recorded, graphic, printed, or audio material of any kind. We seek records of any kind, including electronic records, audiotapes, videotapes, and photographs, as well as letters, emails, facsimiles, telephone messages, voice mail messages and transcripts, notes, or minutes of any meetings, telephone conversations or discussions.
- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To

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<sup>9</sup> *Documents Reveal Ben Carson Jr.'s Attempts to Use His Influence at HUD to Help His Business*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/documents-reveal-ben-carson-jr-s-attempts-to-use-his-influence-at-hud-to-help-his-business>.

<sup>10</sup> *Investigating the Trump Administration's Efforts to Sell Nuclear Technology to Saudi Arabia*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/investigating-the-trump-administrations-efforts-to-sell-nuclear-technology-to-saudi-arabia>.

<sup>11</sup> *Sessions' Letter Shows DOJ Acted on Trump's Authoritarian Demand to Investigate Clinton*, AMERICAN OVERSIGHT, <https://www.americanoversight.org/sessions-letter>.

the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.

- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal Records Act and FOIA.<sup>12</sup> It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.<sup>13</sup>
- Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide requirements to manage agency information electronically,<sup>14</sup> and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency’s archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.
- In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.

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<sup>12</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, 827 F.3d 145, 149–50 (D.C. Cir. 2016); cf. *Judicial Watch, Inc. v. Kerry*, 844 F.3d 952, 955–56 (D.C. Cir. 2016).

<sup>13</sup> See *Competitive Enter. Inst. v. Office of Sci. & Tech. Policy*, No. 14-cv-765, slip op. at 8 (D.D.C. Dec. 12, 2016).

<sup>14</sup> Presidential Memorandum—Managing Government Records, 76 Fed. Reg. 75,423 (Nov. 28, 2011), <https://obamawhitehouse.archives.gov/the-press-office/2011/11/28/presidential-memorandum-managing-government-records>; Office of Mgmt. & Budget, Exec. Office of the President, Memorandum for the Heads of Executive Departments & Independent Agencies, “Managing Government Records Directive,” M-12-18 (Aug. 24, 2012), <https://www.archives.gov/files/records-mgmt/m-12-18.pdf>.

- Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.

## Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Christine H. Monahan at [foia@americanoversight.org](mailto:foia@americanoversight.org) or (202) 869-5244. Also, if American Oversight's request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,



Austin R. Evers  
Executive Director  
American Oversight

# EXHIBIT A



<b>From:</b>	Snow, Jennifer (HHS/IEA) </O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=USERC06CC93F>
<b>To:</b>	Snow, Jennifer (HHS/IEA) </o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=userc06cc93f>; Mayhew, James A. (CMS/CCIIO) <James.Mayhew@cms.hhs.gov>; Royce, Shannon (OS/CFBNP) </o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=46aa28520acb40e6ad328e70914d8ca8-Royce, Shan>; Wilkinson, Emily (CMS/CCIIO) <Emily.Wilkinson1@cms.hhs.gov>; Isserman, Amanda M. (CMS/CCIIO) <Amanda.Isserman@cms.hhs.gov>
<b>CC:</b>	Wilson, Lisa J. (CMS/CCIIO) <lisa.wilson@cms.hhs.gov>; Nugent, Mary M. (CMS/CCIIO) <Mary.Nugent@cms.hhs.gov>; Mlawsky, David (CMS/CCIIO) <David.Mlawsky@cms.hhs.gov>; Clemmons, Cam L. (CMS/CCIIO) <cam.clemmons@cms.hhs.gov>; Carver, Katherine J. (CMS/CCIIO) <Katherine.Carver@cms.hhs.gov>
<b>Subject:</b>	CONFIRMED: Meeting at DOL with Sedera Health
<b>Date:</b>	2017/12/05 16:19:13
<b>Start Date:</b>	2017/12/06 15:00:00
<b>End Date:</b>	2017/12/06 16:00:00
<b>Priority:</b>	Normal
<b>Type:</b>	Appointment
<b>Location:</b>	Phone: (b)(6) Participant Code: 2(b)(6) In person: S-2200 at the Frances Perkins Department of Labor Building (200 Constitution Avenue NW).
<b>Attendees:</b>	Snow, Jennifer (HHS/IEA); Mayhew, James A. (CMS/CCIIO); Royce, Shannon (OS/CFBNP); Wilson, Lisa J. (CMS/CCIIO); Wilkinson, Emily (CMS/CCIIO); Isserman, Amanda M. (CMS/CCIIO); Nugent, Mary M. (CMS/CCIIO); Mlawsky, David (CMS/CCIIO); Clemmons, Cam L. (CMS/CCIIO); Carver, Katherine J. (CMS/CCIIO)

**Purpose:** Meeting with Sedera Health (<http://sedera.com/>) a for-profit health sharing organization.

**Location:** OCIA conference room S-2200 at the Frances Perkins Department of Labor Building (200 Constitution Avenue NW).

**Phone:** Toll Free Number: (b)(6)

Participant Code: (b)(6)

Leader Code:

**Participants:**

Sedera Health:

- Stephen Casey; general counsel (bio below)
- Jamie Lagarde (CEO) (bio below)
- Jenny Aghamalian, Policy

Department of Labor

- Mark Zelden

HHS

- Shannon Royce, Director Center for Faith-Based and Neighborhood Partnerships
- Jim Mayhew, Oversight Group, Center for Consumer Information and Insurance Oversight (by phone)
- Jennifer Snow, Policy Advisor, IEA



**Jamie Lagarde**  
**CEO**

Jamie Lagarde is a successful serial entrepreneur and experienced executive whose wealth of knowledge helped launch Sedera in 2014. Utilizing his 15 years in healthcare and 20 years of operational and information technology expertise, Jamie sets the strategic direction for the organization as its CEO. Jamie serves as the Chair of the Goodwill Central Texas Board. Jamie, his wife Alisha, and their three young boys are parishioners of Saint John Neumann Church, and are founding members of the Austin Legatus Chapter.

**Stephen Casey**  
**General Counsel**

Stephen is a Navy veteran who later attended college followed by seminary and law school at Regent University. After law school, Stephen clerked for the Texas Supreme Court and ran a private law practice, appearing on CNN, 20/20, Fox News, and multiple print and media outlets for his pro-bono legal work. Married with five children, Stephen has a passion for building up the community with love and grace.

<b>Sender:</b>	Snow, Jennifer (HHS/IEA) </O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=USERC06CC93F>
<b>Recipient:</b>	Snow, Jennifer (HHS/IEA) </o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=userc06cc93f>; Mayhew, James A. (CMS/CCIIO) <James.Mayhew@cms.hhs.gov>; Royce, Shannon (OS/CFBNP) </o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=46aa28520acb40e6ad328e70914d8ca8-Royce, Shan>; Wilkinson, Emily (CMS/CCIIO) <Emily.Wilkinson1@cms.hhs.gov>; Isserman, Amanda M. (CMS/CCIIO) <Amanda.Isserman@cms.hhs.gov>; Wilson, Lisa J. (CMS/CCIIO) <lisa.wilson@cms.hhs.gov>; Nugent, Mary M. (CMS/CCIIO) <Mary.Nugent@cms.hhs.gov>; Mlawsky, David (CMS/CCIIO) <David.Mlawsky@cms.hhs.gov>; Clemmons, Cam L. (CMS/CCIIO) <cam.clemmons@cms.hhs.gov>; Carver, Katherine J. (CMS/CCIIO) <Katherine.Carver@cms.hhs.gov>
<b>Sent Date:</b>	2017/12/05 16:19:13

# **EXHIBIT B**

<b>From:</b>	Royce, Shannon (OS/CFBNP) </O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=46AA28520ACB40E6AD328E70914D8CA8-ROYCE, SHAN>
<b>To:</b>	Stephen Casey <scasey@sedera.com>
<b>Subject:</b>	Stephen Casey call
<b>Date:</b>	2017/12/13 11:45:00
<b>Start Date:</b>	2017/12/15 08:30:00
<b>End Date:</b>	2017/12/15 09:00:00
<b>Priority:</b>	Normal
<b>Type:</b>	Schedule.Meeting.Request
<b>Attendees:</b>	Stephen Casey

When: Friday, December 15, 2017, 8:30 AM to 9:00 AM. Eastern Time

Where:

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<b>Sender:</b>	Royce, Shannon (OS/CFBNP) </O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=46AA28520ACB40E6AD328E70914D8CA8-ROYCE, SHAN>
<b>Recipient:</b>	Stephen Casey <scasey@sedera.com>
<b>Sent Date:</b>	2017/12/13 11:45:00