July 23, 2020

VIA EMAIL

Hugh Gilmore  
Freedom of Information Officer  
Centers for Medicare & Medicaid Services  
North Building, Room N2-20-06  
7500 Security Boulevard  
Baltimore, MD 21244  
hugh.gilmore@cms.hhs.gov

Re: Freedom of Information Act Request

Dear FOIA Officer:


In early April 2020, HHS contracted with UnitedHealthcare to administer a $30 billion coronavirus recovery program under the CARES Act, disbursing funds to health care providers across the country.¹ This choice drew scrutiny both because HHS, through its administration of the Medicare program, had pre-existing mechanisms to distribute payments to health care providers, and because one of the three administration officials charged with making decisions regarding the disbursement of funds, economist Stephen Parente of the Council of Economic Advisers (CEA), has significant financial ties to United Healthcare.² CEA has denied that Parente played any role in HHS’s contracting decision.

American Oversight seeks records that may shed light on the decision to contract with UnitedHealth.

Requested Records

American Oversight requests that your agency produce the following records within twenty business days:

² Id.
All email communications (including email messages, email attachments, calendar
invitations, and calendar invitation attachments) between (a) the federal officials
listed below, and (b) any employees or representatives of UnitedHealth Group Inc., UnitedHealthcare Services, Inc., and any affiliates thereof (collectively,
“United”).

Officials:
  i. Administrator Seema Verma
  ii. Deputy Administrator & Chief of Staff Brady Brookes
  iii. Principal Deputy Administrator Kimberly Brandt
  iv. Principal Deputy Administrator Demetrios Kouzoukas
  v. Deputy Administrator & Director Brad Smith
  vi. Principal Deputy Director John Brooks

To identify email communications with employees or representatives of United,
American Oversight requests that your agency search, at a minimum, for the
following domains:
  • @unitedhealthgroup.com
  • @unitedhealthcare.com
  • @uhg.com
  • @uhc.com
  • @optum.com
  • @optumhealth.com

Please provide all responsive records from March 27, 2020, through

Fee Waiver Request

In accordance with 5 U.S.C. § 552(a)(4)(A)(iii) and your agency’s regulations, American
Oversight requests a waiver of fees associated with processing this request for records.
The subject of this request concerns the operations of the federal government, and the
disclosures will likely contribute to a better understanding of relevant government
procedures by the general public in a significant way. Moreover, the request is primarily
and fundamentally for non-commercial purposes.

American Oversight requests a waiver of fees because disclosure of the requested
information is “in the public interest because it is likely to contribute significantly to
public understanding of operations or activities of the government.”3 The public has a
significant interest in the federal government’s efficient and effective distribution of
CARES Act recovery funding to health care providers, who have faced significant

disruptions in their practices during the coronavirus pandemic.⁴ Records with the potential to shed light on this matter would contribute significantly to public understanding of operations of the federal government, including why the federal government contracted with a private insurer to disburse these funds.⁵ American Oversight is committed to transparency and makes the responses agencies provide to FOIA requests publicly available, and the public’s understanding of the government’s activities would be enhanced through American Oversight’s analysis and publication of these records.

This request is primarily and fundamentally for non-commercial purposes.⁶ As a 501(c)(3) nonprofit, American Oversight does not have a commercial purpose and the release of the information requested is not in American Oversight’s financial interest. American Oversight’s mission is to promote transparency in government, to educate the public about government activities, and to ensure the accountability of government officials. American Oversight uses the information gathered, and its analysis of it, to educate the public through reports, press releases, or other media. American Oversight also makes materials it gathers available on its public website and promotes their availability on social media platforms, such as Facebook and Twitter.⁷

American Oversight has also demonstrated its commitment to the public disclosure of documents and creation of editorial content through numerous substantive analyses posted to its website.⁸ Examples reflecting this commitment to the public disclosure of documents and the creation of editorial content include the posting of records related to an ethics waiver received by a senior Department of Justice attorney and an analysis of what those records demonstrated regarding the Department’s process for issuing such waivers;⁹ posting records received as part of American Oversight’s “Audit the Wall” project to gather and analyze information related to the administration’s proposed construction of a barrier along the U.S.-Mexico border, and analyses of what those records

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⁵ See Severns & Lippman, supra note 1.
reveal;\textsuperscript{10} posting records regarding potential self-dealing at the Department of Housing & Urban Development and related analysis;\textsuperscript{11} posting records and analysis relating to the federal government’s efforts to sell nuclear technology to Saudi Arabia;\textsuperscript{12} and posting records and analysis regarding the Department of Justice’s decision in response to demands from Congress to direct a U.S. Attorney to undertake a wide-ranging review and make recommendations regarding criminal investigations relating to the President’s political opponents and allegations of misconduct by the Department of Justice itself and the Federal Bureau of Investigation.\textsuperscript{13}

Accordingly, American Oversight qualifies for a fee waiver.

**Guidance Regarding the Search & Processing of Requested Records**

In connection with its request for records, American Oversight provides the following guidance regarding the scope of the records sought and the search and processing of records:

- Please search all locations and systems likely to have responsive records, regardless of format, medium, or physical characteristics.

- Our request for records includes any attachments to those records or other materials enclosed with those records when they were previously transmitted. To the extent that an email is responsive to our request, our request includes all prior messages sent or received in that email chain, as well as any attachments to the email.

- Please search all relevant records or systems containing records regarding agency business. Do not exclude records regarding agency business contained in files, email accounts, or devices in the personal custody of your officials, such as personal email accounts or text messages. Records of official business conducted using unofficial systems or stored outside of official files are subject to the Federal


\textsuperscript{13} *Sessions’ Letter Shows DOJ Acted on Trump’s Authoritarian Demand to Investigate Clinton,* American Oversight, https://www.americanoversight.org/sessions-letter.
Records Act and FOIA.\textsuperscript{14} It is not adequate to rely on policies and procedures that require officials to move such information to official systems within a certain period of time; American Oversight has a right to records contained in those files even if material has not yet been moved to official systems or if officials have, by intent or through negligence, failed to meet their obligations.\textsuperscript{15}

\begin{itemize}
  \item Please use all tools available to your agency to conduct a complete and efficient search for potentially responsive records. Agencies are subject to government-wide requirements to manage agency information electronically,\textsuperscript{16} and many agencies have adopted the National Archives and Records Administration (NARA) Capstone program, or similar policies. These systems provide options for searching emails and other electronic records in a manner that is reasonably likely to be more complete than just searching individual custodian files. For example, a custodian may have deleted a responsive email from his or her email program, but your agency’s archiving tools may capture that email under Capstone. At the same time, custodian searches are still necessary; agencies may not have direct access to files stored in .PST files, outside of network drives, in paper format, or in personal email accounts.
  \item In the event some portions of the requested records are properly exempt from disclosure, please disclose any reasonably segregable non-exempt portions of the requested records. If a request is denied in whole, please state specifically why it is not reasonable to segregate portions of the record for release.
  \item Please take appropriate steps to ensure that records responsive to this request are not deleted by the agency before the completion of processing for this request. If records potentially responsive to this request are likely to be located on systems where they are subject to potential deletion, including on a scheduled basis, please take steps to prevent that deletion, including, as appropriate, by instituting a litigation hold on those records.
\end{itemize}

Conclusion

If you have any questions regarding how to construe this request for records or believe that further discussions regarding search and processing would facilitate a more efficient production of records of interest to American Oversight, please do not hesitate to contact American Oversight to discuss this request. American Oversight welcomes an opportunity to discuss its request with you before you undertake your search or incur search or duplication costs. By working together at the outset, American Oversight and your agency can decrease the likelihood of costly and time-consuming litigation in the future.

Where possible, please provide responsive material in an electronic format by email. Alternatively, please provide responsive material in native format or in PDF format on a USB drive. Please send any responsive material being sent by mail to American Oversight, 1030 15th Street NW, Suite B255, Washington, DC 20005. If it will accelerate release of responsive records to American Oversight, please also provide responsive material on a rolling basis.

We share a common mission to promote transparency in government. American Oversight looks forward to working with your agency on this request. If you do not understand any part of this request, please contact Christine H. Monahan at foia@americanoversight.org or (202) 869-5244. Also, if American Oversight’s request for a fee waiver is not granted in full, please contact us immediately upon making such a determination.

Sincerely,

Austin R. Evers
Executive Director
American Oversight